GOVERNMENT OF INDIA
CONSUMER AFFAIRS, FOOD AND PUBLIC DISTRIBUTION
LOK SABHA

STARRED QUESTION NO:232
ANSWERED ON:15.12.2015
Allocation of Foodgrains
Karunakaran Shri P.;Patil Shri Kapil Moreshwar

Will the Minister of CONSUMER AFFAIRS, FOOD AND PUBLIC DISTRIBUTION be pleased to state:

(a) whether the Government is supplying foodgrains and essential commodities as per the demand/requirement of each State, if so, the details thereof indicating the total production, demand and allocation of the said commodities during each of the last two years and the current year, State/UT-wise;
(b) whether the Government has received any complaint regarding inadequate supply of essential commodities under Public Distribution System, if so, the details thereof and the corrective steps taken by the Government in this regard;
(c) whether the per capita allocation of foodgrains and essential commodities is in consonance with the average per capita consumption in the country, if so, the details thereof and the corrective steps proposed in this regard;
(d) whether allocation to some States has been reduced during the recent years, if so, the details thereof and the reasons therefor, State-wise; and
(e) whether requests have been received from some States for additional quota and if so, the details thereof and the action taken by the Government thereon along with the steps taken to check irregularities thereunder?

Answer

MINISTER OF CONSUMER AFFAIRS, FOOD & PUBLIC DISTRIBUTION
(SHRI RAM VILAS PASWAN)
(a) to (e): A Statement is laid on the Table of the House.
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STATEMENT REFERRED TO IN REPLY TO PARTS (a) TO (e) OF THE STARRED QUESTION NO 232 DUE FOR ANSWER ON 15.12.2015 IN THE LOK SABHA
(a): Allocation of foodgrains under Public Distribution System (PDS) is supplemental in nature and is not intended to make available the entire requirement of any commodity distributed under it to a household or a section of the society. With the objective to provide access to adequate quantity of quality food at affordable prices to people, Government of India has enacted National Food Security Act (NFSA) which has come into force with effect from 5.7.2013 which covers 2/3rd of the population. Persons belonging to priority households are entitled to receive 5kg of foodgrains per person per month and Antyodaya Anna Yojna (AAY) households are entitled to receive foodgrains @35kg per family per month at highly subsidized prices of Rs. 3/2/1 per kg for rice/wheat/coarse grains respectively. The States/UTs which are yet to implement the Act are being allocated foodgrains under existing TPDS @35kg per family per month for Below Poverty Line (BPL) families (including AAY families) and @15-35kg per family per month for Above Poverty Line (APL) families.
In so far as kerosene is concerned, Government makes quarterly allocation of PDS Superior Kerosene Oil (SKO) to States/UTs under the PDS for the purpose of cooking and illumination only. Further distribution of PDS SKO within the State/UT is the responsibility of the respective State/UT Government.
Taking into account the census of 2001, Central Government has fixed the quota of sugar for each State/UT for distribution through PDS. The Government has decontrolled the sugar sector by removing the levy obligation of sugar mills from 2012-13 sugar seasons. Under the new dispensation of sugar distribution through PDS, the State Government/UTs are required to procure it from the open market through a transparent system to meet the requirement for beneficiaries. The Central Government is reimbursing sugar subsidy to the States/UTs @Rs.18.50 per kg limited to the quantity based on their existing allocations.
The State/UT wise details of production, allocation and offtake of foodgrains, allocation of Kerosene and sugar under PDS/NFSA during the last two years and the current year are at Annex I to IV.
...2/-
....2...
(b): There have been requests from the States/UTs for additional allocation of foodgrains. To meet the additional requirement of the States/UTs, Government has been making additional APL and BPL allocations to the States/UTs. A quantity of around 112 lakh tons, 76 lakh tons and 58 lakh tons of foodgrains have been additionally allocated to the States/UTs during 2013-14, 2014-15 and 2015-16 respectively over and above their normal entitlement under TPDS/NFSA for their additional TPDS requirements. In addition, Government has also been making additional allocation of foodgrains to the States/UTs for natural calamities, festivals etc.
Government has not received any complaint regarding shortage of PDS SKO in the recent past. Adequate stock of PDS SKO is available at the locations of Oil Marketing Companies in all States/UTs.
Government has not received any complaint regarding inadequate supply of sugar in PDS either.
(c): As per the 68th round of National Sample Survey (NSS), conducted by the Government, average cereal consumption per person per month is 11.2kg in rural India and 9.3kg in urban India. As already mentioned in part (a) above, allocation of foodgrains under PDS is supplemental in nature and is not intended to make available the entire requirement of any commodity distributed under it to a household or a section of the society.
Allocation of PDS kerosene is made to the States/UTs on historical basis for onward distribution to the beneficiaries through PDS network. There is variation in the per capita allocation on account of historical allocation, difference in LPG coverage etc. The scale of PDS Kerosene allocation to beneficiaries under various categories such as AAY, BPL is done by the State/UT Governments.
The quantity of sugar distributed in the States is 500 gm per person per month. However, in case of UTs/Hilly areas universal

coverage is adopted where the distribution ranges from 500 gm per person per month to a maximum of 1625 gm per person per month.

...3/-

...3...

(d): There has been no reduction in the normal TPDS foodgrain allocation to the States/UTs. Under NFSA also, it is already provided in the Act that if annual allocation of foodgrains to any State under the Act is less than their average annual offtake under normal TPDS for three years preceding the Act coming into force, the same shall be protected.

Allocation of PDS SKO is rationalized on various factors such as domestic Liquefied Petroleum Gas (LPG) and Piped Natural Gas (PNG) connections, non lifting of PDS SKO quota by the States/UTs concerned, cap on per capita SKO allocation for non LPG and PNG population.

The Central Government has not reduced the allocation of sugar quota to any State/UT.

(e): States/UTs, which has not implemented NFSA so far, have been requesting to continue additional APL and BPL allocation to them till implementation of NFSA. Considering the requests of these States/UTs, Government of India has made additional APL and BPL allocation of foodgrains to the non NFSA States/UTs during the current year upto March, 2016 or till implementation of NFSA by these States/UTs whichever is earlier.

In response to the requests of various State Governments for increased allocation of PDS Kerosene, the Government has allowed the States/UTs to draw one month quota of PDS Kerosene at non-subsidized rates for special needs.

Recently, the State Governments of Kerala, Madhya Pradesh and Uttarakhand had requested for allocation of additional festival quota of sugar. The request of the concerned State Government was not acceded as any increase in monthly or festival quota will have financial implication on the sanctioned budget on account of increased subsidy.

...4/-

...4...

TPDS is operated under the joint responsibility of the Central and State/UT Governments wherein the operational responsibilities for implementation of TPDS within the States/UTs rest with the concerned States/UTs. However, for maintaining supplies and securing availability and distribution of essential commodities, under PDS, the Government has notified the PDS (Control) Order, 2001 and the TPDS (Control) Order, 2015 in consonance with the NFSA, 2013. Further, a Nine Point Action Plan for curbing the leakages/diversion of foodgrains under TPDS was evolved in July, 2006 in consultation with the State/UT Governments for implementation by them. The Government has also initiated implementation of the plan scheme on 'End-to-end Computerisation of TPDS Operations' during the 12th Five Year Plan (2012-17) to ensure transparency and check leakages in the TPDS system under which financial assistance is being provided to States/UTs on cost sharing basis. The scheme envisages ration card data digitization, online allocation of foodgrains, computerization of supply-chain management and setting up of Transparency Portal, online Grievance Redressal Mechanism and toll free helpline number.

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ANNEXURE-I

ANNEXURE REFERRED TO IN REPLY TO PART (a) OF STARRED QUESTION NO.232 DUE FOR ANSWER ON 15.12.2015 IN THE LOK SABHA.

Estimated Production Cereals**

State/UT

Production ("000 Tonnes)

2012-13

2013-14

2014-15*

Andhra Pradesh

17039.5

18114.1

16287.0

Arunachal Pradesh

359.0

373.5

0.0

Assam

5196.2

4992.5

4948.0

Bihar

15396.8

12383.8

12633.4

Chhattisgarh

6994.8

7113.5

6421.1

Goa

122.9

126.5

0.0

Gujarat

6484.0

8450.6

6404.9

Haryana

16096.0
16849.0
16688.0
Himachal Pradesh
1434.6
1477.4
1631.6
Jammu & Kashmir
1817.8
1764.0
1280.7
Jharkhand
3948.2
3707.1
4137.8
Karnataka
9604.0
10608.4
10560.0
Kerala
508.6
509.5
558.6
Madhya Pradesh
18524.6
18333.7
20784.5
Maharashtra
8667.3
10677.2
8596.1
Manipur
308.3
462.7
0.0
Meghalaya
261.3
316.8
0.0
Mizoram
38.5
67.2
0.0
Nagaland
557.0
582.1
0.0
Orissa
7584.4
7940.2
8529.8
Punjab
28490.0
29440.8
27388.5
Rajasthan
16410.9
15408.7
17801.1
Sikkim
100.2
96.5
0.0
Tamil Nadu
5382.9
8169.4
8813.2
Tripura
719.2
718.0
0.0

Uttar Pradesh
48413.4
48330.1
41024.6
Uttarakhand
1776.5
1719.9
1585.0
West Bengal
16354.2
16837.2
16332.0
A & N Islands
21.7
16.5
0.0
D & N Haveli
29.4
27.5
0.0
Delhi
89.7
122.1
0.0
Daman & Diu
3.8
4.0
0.0
Pondicherry
46.7
24.9
0.0
Others
0.0
0.0
3079.1
All India
238782.3
245790.3
235485.2
* As per Fourth Advance Estimates for 2014-15.
** Cereals include wheat rice and coarsegrains
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Annex-II
ANNEXURE REFERRED TO IN REPLY TO PART (a) OF STARRED QUESTION NO.232 DUE FOR ANSWER ON 15.12.2015 IN THE LOK SABHA.
Allocation and Offtake of RICE, WHEAT and Coarsegrains for the Years 2013-14 TO 2015-16 Under TPDS
(In Thousand tons)
SL.NO
STATES/UTs
2013-14
2014-15
2015-16*
Allocation
Offtake
Allocation
Offtake
Allocation
Offtake
1
Andhra Pradesh
3822.816
2688.167
2629.793
1587.263
1486.304
1416.166
2
Arunanchal Pradesh
101.556
100.162

101.556
96.646
67.704
66.805
3
Assam
1886.856
1788.041
1890.094
1840.293
1257.904
1168.875
4
Bihar (NFSA)
3804.791
3195.481
4914.900
3938.148
3409.987
3288.261
5
Chhatisgarh (NFSA)
1255.803
1232.282
1337.466
1329.701
922.704
922.704
6
Delhi (NFSA)
554.894
521.490
356.693
360.925
274.393
277.961
7
Goa
63.036
64.063
63.148
57.239
42.024
43.090
8
Gujarat
2085.108
1505.321
2087.795
1885.738
1390.072
1279.352
9
Haryana (NFSA)
632.504
486.102
795.000
732.473
530.000
523.682
10
Himachal Pradesh (NFSA)
517.968
502.905
507.996
498.365
338.664
338.273
11
Jammu & Kashmir
756.804

756.635
756.804
666.045
504.536
546.253
12
Jharkhand
1358.652
1022.392
1359.442
958.781
939.600
647.767
13
Karnataka (NFSA)
2456.382
2467.432
2542.657
2313.096
1739.253
1571.710
14
Kerala
1472.688
1466.713
1474.349
1441.726
981.792
953.754
15
Madhya Pradesh (NFSA)
2743.016
2519.347
3194.247
2911.381
2241.784
1996.993
16
Maharashtra (NFSA)
4716.136
4307.369
4527.492
4045.779
3070.128
2856.968
17
Manipur
170.952
160.435
171.379
172.281
113.968
102.432
18
Meghalaya
188.580
188.567
188.858
188.197
125.720
118.173
19
Mizoram
70.140
66.393
70.140
67.419
46.760
47.446
20
Nagaland

126.876
125.048
126.876
137.329
84.584
91.509
21
Odisha
2191.872
2073.182
2192.981
2008.221
1458.281
1300.324
22
Punjab (NFSA)
781.044
587.370
870.120
191.434
580.080
542.209
23
Rajasthan (NFSA)
2485.536
2399.933
2791.572
2723.600
1861.048
1779.697
24
Sikkim
44.280
45.932
44.283
42.789
29.519
27.188
25
Tamil Nadu
3722.832
3010.254
3722.832
3082.407
2481.888
2524.370
26
Telangana
0.000
0.000
1196.445
425.164
1019.680
828.435
27
Tripura
303.240
311.409
303.249
300.224
194.099
178.830
28
Uttar Pradesh
7268.520
6755.502
7274.773
6213.857
4845.680
4575.239
29

Uttrakhand
511.992
511.274
512.647
539.743
339.828
340.532
30
West Bengal
3857.196
3560.451
3860.971
3752.948
2427.168
2373.930
31
A&N Islands
34.020
32.045
34.020
24.727
22.680
19.361
32
Chandigarh (NFSA)
35.852
24.725
31.212
27.018
13.005
14.762
33
D&N Haveli
10.464
13.192
10.470
12.436
6.976
8.488
34
Damen& DIU
5.652
0.725
5.661
2.266
3.796
0.484
35
Lakshadweep
4.620
3.090
4.620
5.044
3.080
1.810
36
Puducherry
60.312
33.427
60.372
5.950
30.156
4.526
TOTAL
50102.990
44526.856
52012.913
44586.653
34884.845
32778.359
* offtake is against the allocation upto November, 2015

Above allocation and offtake includes addl. APL allocation and offtake also.
Offtake Source: FCI
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Annex III
ANNEXURE REFERRED TO IN REPLY TO PART (a) OF STARRED QUESTION NO.232 DUE FOR ANSWER ON 15.12.2015 IN THE LOK SABHA.
State-wise PDS SKO allocation in KL

Sl. No.	Name of States/UTs	2015-16 (approved allocation)	2014-15	2013-14
1	A & N ISLANDS	5772	6408	6912
2	ANDHRA PRADESH	266676	320580	465996
3	ARUNACHAL PRADESH	10320	11460	11479
4	ASSAM	321372	327924	327966
5	BIHAR	796704	812964	814068
6	CHANDIGARH	2988	3324	3528
7	CHATTISGARH	172272	175788	180072
8	D&N HAVELI	1836	2040	2280
9	DAMAND AND DIU	828	876	876
10	DELHI	0	0	53424
11	GOA	5136	5244	5244
12	GUJARAT	657336	670752	

673416
13
HARYANA
88344
90144
91260
14
HIMACHAL PRADESH
24144
24636
24660
15
JAMMU & KASHMIR*
81180
90198
94698
16
JHARKHAND
262572
267936
268704
17
KARNATAKA
509832
522768
522888
18
KERALA
117780
120180
120192
19
LAKSHADWEEP
984
1008
1008
20
MADHYA PRADESH
589824
625572
625668
21
MAHARASHTRA
626256
695844
730464
22
MANIPUR
23388
24960
24967
23
MEGHALAYA
25428
25944
25944
24
MIZORAM
6672
7416
7800
25
NAGALAND
16752
17088
17100
26
ORISSA
389724
397680
398988

27
PUDUCHERRY
4260
4344
4440
28
PUNJAB
85380
89664
90132
29
RAJASTHAN
495180
505284
508764
30
SIKKIM
5712
6348
6348
31
TAMIL NADU
341724
348696
348696
32
TELANGANA
174480
145404
0
33
TRIPURA
38400
39180
39180
34
UTTAR PRADESH
1557600
1589388
1590000
35
UTTRAKHAND
35196
35916
36168
36
WEST BENGAL
943332
962580
963528
TOTAL ALLOCATION
8685384
8975538
9086858
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ANNEXURE IV
ANNEXURE REFERRED TO IN REPLY TO PART (a) OF STARRED QUESTION NO.232 DUE FOR ANSWER ON 15.12.2015 IN THE LOK SABHA.
STATEMENT SHOWING STATE WISE PROVISIONAL QUANTITY OF SUGAR DISTRIBUTED FROM 1st JUNE, 2013.
(As on 09.12.2015)
(Quantity in MT)
Sl. No.
States/UTs
Financial Year
2013-14 #
2014-15 #
2015-16 #
1
A & N
3470.93
4646.24

2
Andhra Pradesh
112940.49
80751.00
34140.00
3
Arunachal Pradesh *
4
Assam *
5
Bihar *
6
Chandigarh
157.50
7
Chhattisgarh
42621.00
56156.00
28079.00
8
Daman & Diu *
9
Delhi
17423.80
18341.65
10
DNH *
11
Goa
604.84
1486.64
339.06
12
Gujarat
53085.00
74970.00
37485.00
13
Haryana
25358.01
29099.52
13212.46
14
Himachal Pradesh
48759.55
43275.13
15
Jammu & Kashmir
41772.00
84399.92
41772.00
16
Jharkhand **
17
Karnataka
52679.57
106184.50
25908.00
18
Kerala
37645.36
52836.00
28218.00
19
Lakshadweep
529.92
978.45
213.11
20
Madhya Pradesh
111170.00

142093.30
72573.00
21
Maharashtra
133941.03
87539.97
22
Manipur
21364.00
10578.00
23
Meghalaya
5112.00
10224.00
10224.00
24
Mizoram
2060.00
25
Nagaland
9560.00
14276.00
7074.00
26
Odisha *
27
Puducherry
7473.10
1443.44
714.42
28
Punjab **
29
Rajasthan
78512.00
93196.00
22026.00
30
Sikkim
1638.00
2184.00
1928.00
31
Tamil Nadu
114990.00
136630.00
32460.00
32
Tripura
10000.00
13000.00
33
Uttar Pradesh
319475.90
411216.00
104059.00
34
Uttrakhand
53418.86
72335.43
36198.00
35
West Bengal
67720.44
115162.66
41973.23
36
Telangana
43143.00
27143.00
TOTAL

1218178.26
1763333.90
663857.24
* Not participating in the sugar subsidy scheme.
** Participated recently during the year 2015-16 only.
# Quantity is based on the claims preferred by the State Government/UTs.
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